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TUMACACORI HIGHLANDS
WILDERNESS ACT OF 2007

HON. RAÚL M. GRIJALVA

OF ARIZONA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, August 1, 2007

Mr. GRIJALVA. Madam Speaker, I am pleased to introduce legislation today to protect a magnificently diverse natural landscape in the mountains southwest of Tucson. When enacted, the Tumacacori Highlands Wilderness Act will make a major contribution to the conservation of the natural wonders of Arizona, to the benefit of all of our citizens—those alive today and all the generations to come.

The Tumacacori Highlands is the collective name for two adjacent wilderness areas on public lands that are part of the Coronado National Forest.

These desert peaks and canyons are key parts of the world-renowned Sky Island bioregion, a biological “hotspot” where the southern margin of habitats for many species from the Rocky Mountain west overlaps the northern extent of habitats for many tropical species better known in Mexico. The area is home to subtropical species like the elegant trogon and Chiricahua leopard frog that are found nowhere else in the United States, and offers secluded habitat vital for jaguars, the rare and elusive spotted cat that is now repopulating this portion of its former range.

THE NEW WILDERNESS AREAS

This legislation will expand the existing 7,553-acre Pajarita Wilderness, which Congress protected in 1984 under the leadership of one of America’s greatest conservation leaders, Rep. Morris K. Udall, and his close colleague, Sen. JOHN MCCAIN. As the House committee report explained, this “is one of the most delicate and important ecotypes in all of Arizona,” providing “an important corridor for life zones to the north and south.” My new legislation will afford statutory wilderness pro-

tection to some 5,750 additional acres, enhancing overall protection for this rare biological gem.

Just to the north, separated only by an unpaved Forest Service road that crosses the mountains between Nogales and Arivaca, the legislation will also designate the Tumacacori Highlands Wilderness. This larger area comprises some 70,000 acres surrounding Atascosa Peak and the ridges and canyons that fall away from it on all sides. This is important intact habitat—a remaining oasis of what southern Arizona used to be—and protects important parts of the watersheds for both the Santa Cruz River and the world-renowned riparian area of Sycamore Canyon in the core of the expanded Pajarita Wilderness. The area offers outstanding opportunities for recreation and renewal. Some folks hike to Atascosa Peak or other high points for sweeping views hundreds of miles in all directions. Others linger along the highly accessible margins of the area enjoying the scenic wonders of this wilderness landscape from the roadside.

USER-FRIENDLY WILDERNESS

Madam Speaker, along the roads that offer extraordinary access to these wilderness areas, one is surrounded by wild scenery. These “user friendly” wilderness areas offer diverse recreational opportunities for people of all ages, whether for an easy stroll and picnic or a more vigorous extended outing.

For the visitor who craves wild scenery but chooses not to hike, the Ruby Road and its numerous spurs offer a marvelous motoring experience, with the wilderness literally at the roadside untarnished by intervening roadside development beyond turnouts and trailheads that offer inviting picnic stops. As we too often forget, one of the greatest values of preserving our wilderness areas is for the enjoyment of those who use them by viewing their scenic vistas from the edges. And I hasten to add that other public lands in this region are

available for those who choose other forms of outdoor recreation, including motorized recreation.

The boundaries proposed in this legislation have been adjusted to ensure plentiful road access to the wilderness for recreation. We emphasize protection of habitat, which is vital to increasing numbers of sportsmen who seek true wilderness hunting. As a result, this proposal has earned the support of Backcountry Hunters and Anglers and the Arizona Wildlife Federation.

COMMUNITY-FRIENDLY WILDERNESS

Protecting open space and scenic wild places like the Tumacacori Highlands contributes directly to the high quality-of-life sought by our people. The dramatic scenic backdrop of these mountains, uncluttered by development creeping up the slopes, entices people to choose to make their homes in these communities, including Green Valley and Rio Rico. Indeed, seven homeowners’ associations in Green Valley, representing some 1,400 households, have formally endorsed this proposal.

The wild landscape of the Pajarita and Tumacacori Highlands are an essential asset for our small business owners, a matter of particular importance to me as a member of the Committee on Small Business. A University of Arizona study found that in Santa Cruz County alone, visitors to natural areas spent between \$10 million and \$16 million annually on travel and accommodations. The natural wonders of this landscape draw artists to artist colonies such as Tubac and Arivaca—and bring art lovers to patronize local galleries and studios. My friends in the local arts community tell me that art that evokes the wild splendors of the southern Arizona landscape is perennially popular with their customers.

Little wonder then that business people have been among the voices urging that we designate these new wilderness areas. More than 100 southern Arizona

businesses have endorsed the proposal. In giving their formal support, the board of directors of the Tubac Chamber of Commerce pointed out that protecting open space and wild landscapes such as the Tumacacori Highlands contributes directly to a high quality-of-life and is a key component in drawing local business patrons and tourists dollars to the area.

This is the wildest land in the spectrum of the open spaces and recreational lands we have to offer our increasingly urban population. In this sense, I think of these new wilderness areas as lungs for our city dwellers, and as their preserved public lands where they can go to recreate, to reconnect with family, friends, or personal spirituality. And I think of them, too, as particularly vital classrooms. In these wildest expanses of the natural world, we offer our children the opportunity to experience nature in its most unspoiled state and to learn first-hand how the natural world works. Wilderness inspires awe and offers a living, breathing learning environment that cannot be replicated in a classroom. More than 80 professors and graduate students in fields such as wildlife and fisheries, natural resources management, and environmental science have endorsed designation of these new wilderness areas.

These wildest places in the rapidly growing southern Arizona region offer our people sanctuaries—refuges of quiet offering outstanding opportunities for solitude, high quality recreation, and spiritual reflection. Many of my constituents express the great value they place on protecting these wild sanctuaries, feeling that doing so is part of our responsibility in caring for God's creation and fulfilling the obligation we share to preserve such places for the benefit of future generations. This has led both the Arizona Ecumenical Council and the National Council of Churches to support this proposal.

KEY ISSUES IN THIS LEGISLATION

As we have perfected these wilderness proposals, my staff and I have addressed two major issues that we are sure to discuss carefully when we hold hearings in the Subcommittee on National Parks, Forests and Public Lands, which I have the honor to chair.

First, livestock grazing: my goal is to assure that in protecting these Wilderness areas, we reaffirm the longstanding congressional policy of respecting the use privileges held by local ranchers who have Forest Service permits to

graze livestock on these public lands.

This is a common situation in the West, and it is one that Congress understood and accounted for when the Wilderness Act was enacted in 1964. That Act provides that where it was established prior to the designation of an area as wilderness, such existing grazing use shall continue. Over the years, there have been some problems in the practical conformance with this policy by the U.S. Forest Service, prompting complaints from ranchers, some of whom even worked against designation of new wilderness areas for this reason. Our committee has responded to those complaints, and the leader in that response was my revered predecessor, Rep. MORRIS UDALL, the long-time chairman of what is now the Committee on Natural Resources.

Under Chairman UDALL's leadership, Congress adopted very detailed "Congressional Grazing Guidelines" that apply wherever wilderness designations and existing livestock grazing overlap. Those guidelines bring clarity to the situation, protecting both the legitimate practical needs of the ranchers to carry out their permitted grazing use, with the access and facilities that are necessary, and the public interest in preserving wilderness values. Among other things, those guidelines spell out that livestock numbers cannot be reduced solely due to wilderness designation. In the case of this proposed legislation, I appreciate the fact that local conservation groups have taken the initiative to work with cooperative ranchers holding grazing permits within the proposed area to craft a mutually supportable plan consistent with the congressional guidelines.

The other major concern in shaping this legislation is the international border. These new wilderness areas lie adjacent to the border, so it has been my concern to be sure that the agencies charged with border and customs enforcement have the operational flexibility they need to do their jobs. In carrying out this vital work, let us not accept the false choice between protecting our natural heritage or our national security—we can do both. After all, these will not be the first wilderness areas Congress has designated on or very near the Mexican border, only the most recent.

This is a complex matter, which my staff and I have pursued in detail with both the U.S. Forest Service, which administers these lands, and the Department of Homeland Security and its

specialized border and customs agencies. This legislation references the highly detailed 2006 Memorandum of Understanding adopted by Homeland Security, the Forest Service, and other land management agencies regarding operations within wilderness areas and other public lands.

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..WHY WE PRESERVE WILDERNESS

Finally, Madam Speaker, I would like to comment on one of the more philosophical reasons that preserving areas like those proposed in the Tumacacori Highlands Wilderness Act is so important. Yes, we protect wilderness for our fellow Americans, who today treasure it for the opportunities it provides to hike, ride horseback, hunt, photograph or paint, go birding or enjoy the wild scenery. If we have the foresight to protect wilderness, it will be treasured and enjoyed for years to come by our children, grandchildren and future generations.

But we also preserve wilderness because we recognize the role it has played in shaping our Nation and our national character. The wilderness areas we preserve are patches of the original American landscape, protected to the best of our ability so that future generations of Americans will have the chance to know what wild America was and is still. So that future generations will have the opportunity to explore wilderness, to enjoy wilderness, to test themselves and grow in wilderness as did their ancestors. Wilderness is their rightful inheritance from us and we must be certain that they receive it. The public lands that will be given wilderness protection by the Tumacacori Highlands Wilderness Act represent important additions to southern Arizona's protected landscapes and I am pleased to introduce this legislation to preserve it now and for the future.